

Message Text

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INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-07
NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00
NSC-05 /064 W
-----270805Z 074733 /14

P 270657Z MAY 77
FM USMISSION NATO
TO SECSTATE WASHDC PRIORITY 3860
SECDEF WASHDC PRIORITY
INFO CINCLANT NORFOLK VA
USLOSACLANT NORFOLK VA
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C O N F I D E N T I A L SECTION 01 OF 04 NATO 04185

E.O. 11652: GDS
TAGS: MPOL, NATO
SUBJECT: NATO DEFENSE PLANNING: LONG-TERM PROGRAM AND
SHORT-TERM MEASURES; DRAFT P.O.

REF: USNATO 4105 (DTG 261128Z MAY 77)

1. THERE FOLLOWS IN PARAGRAPH 4 BELOW THE TEXT OF AN
ADVANCE COPY, WHICH WE OBTAINED ON A PRIVILEGED BASIS,
OF THE "PRIVATE OFFICE MEMORANDUM" (P.O.) IN WHICH SYG
LUNS OUTLINES HIS VIEWS ON ACTIONS REQUIRED TO FOLLOW-UP
DEFENSE MINISTERS' DECISIONS ON THE LONG-TERM PROGRAM AND
SHORT-TERM MEASURES. WE EXPECT LUNS TO ISSUE THE P.O.
IN FINAL FORM MAY 26 OR 27, FOR DPC PERMREPS' DISCUSSION
ON JUNE 2 OR 3.

2. WE HAVE WORKED CLOSELY WITH ASYG MUMFORD IN PREPARING
THIS DRAFT P.O. AND BELIEVE IT MEETS MOST ESSENTIAL RE-
QUIREMENTS. THERE ARE STILL SOME ASPECTS, HOWEVER, THAT
COULD POSE PROBLEMS AND MIGHT BE CLARIFIED AT THE JUNE 2-3
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- A. THE P.O. DOES NOT SPECIFICALLY PROVIDE FOR
NATIONAL EXPERTS ON THE TASK FORCES TO HELP DEVELOP THE
INDIVIDUAL PROGRAMS. IN ASYG MUMFORD'S VIEW, SPECIFIC
PROVISION FOR NATIONAL EXPERTS ON THE TASK FORCES MIGHT
TEND TO MAKE THEM UNWIELDY, AND WOULD CAUSE SUSPICION
AMONG NATIONS THAT DID NOT PROVIDE THEM. THOUGH MUMFORD

RECOGNIZES THE NEED FOR REAL EXPERTISE IN TECHNICAL AREAS, HE WOULD PREFER TO HANDLE THAT OUTSIDE THE P.O.

- B. THE ROLE OF THE MILITARY COMMITTEE IS SOMEWHAT UNCLEAR, IF NOT CIRCUMSCRIBED. ASYG MUMFORD BELIEVES THAT THE PHRASE "INCORPORATING MILITARY ADVICE" IN THE SECOND SENTENCE OF PARA 9 DEALS ADEQUATELY WITH THIS MATTER, WHICH HE SEES AS BEING ACCOMPLISHED WITHOUT FORMAL PROVISION FOR IT. ALTHOUGH THE DRAFT THUS DOES NOT PRECLUDE THE MC FROM EFFECTIVELY PARTICIPATING IN THE EXERCISE, IT MIGHT HELP TO SPELL OUT ITS ROLE SOMEWHAT MORE EXPLICITLY. THIS COULD BE ACCOMPLISHED, IF WASHINGTON WISHES TO DO SO, BY HAVING THE TASK FORCE DIRECTORS REPORT TO THE MILITARY COMMITTEE, AS WELL AS TO THE EWG.

- C. IN A SIMILAR VEIN, WE WOULD HAVE PREFERRED THAT PRINCIPAL RESPONSIBILITY FOR PROGRAM DEVELOPMENT BE GIVEN TO THE NATO MILITARY AUTHORITIES, WHERE APPLICABLE, RATHER THAN, IN SOME CASES, SPECIFYING INDIVIDUAL MILITARY AUTHORITIES. THIS IS ANOTHER ISSUE, HOWEVER, THAT CAN BE SORTED OUT DURING PERMREPS' DISCUSSION.

- D. THE P.O. MIGHT USEFULLY HAVE MENTIONED THE POSSIBILITY OF REINFORCED EWG MEETINGS PERIODICALLY TO MONITOR PROGRESS OF THE ENTIRE EXERCISE, BUT WE BELIEVE THIS IS NOT ESSENTIAL IN THE P.O. WE CAN PROPOSE IT AT THE DPC NEXT WEEK, AND, IF ACCEPTED (AS WE EXPECT IT WOULD BE), IT WOULD BECOME PART OF THE DPC'S DECISION ON JUNE 2-3.

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- E. THE P.O. SHOULD PROBABLY HAVE PROVIDED THAT INDIVIDUAL PROGRAMS BE SUBMITTED TO THE EWG AS SOON AS THEY ARE READY, RATHER THAN WAITING UNTIL ALL INDIVIDUAL PROGRAMS ARE READY, AS THE P.O. NOW IMPLIES. THIS IMPROVEMENT SHOULD PROVE READILY ATTAINABLE AT THE JUNE 2 OR 3 DPC.

3. WE WILL PROVIDE OUR MORE DETAILED COMMENTS AND DEAL WITH SOME MINOR POINTS BY SEPTTEL, AND WILL FORWARD SYG LUNS' FINAL P.O. WHEN IT IS ISSUED.

4. BEGIN TEXT OF DRAFT P.O.:
NATO DEFENSE PLANNING: LONG-TERM PROGRAM AND SHORT-TERM MEASURES

- AT THE DEFENSE MINISTERS' MEETING ON TUESDAY, 17TH MAY, I UNDERTOOK TO PUT FORWARD MY DETAILED SUGGESTIONS ON HOW WORK SHOULD BE PUT IN HAND ON THE PROPOSALS ENDORSED BY MINISTERS FOR A LONG-TERM DEFENSE PROGRAM FOR NATO FOR

THE 1980S AND FOR COMPLEMENTARY SHORT-TERM MEASURES. MY SUGGESTIONS ARE AS FOLLOWS.

LONG-TERM DEFENSE PROGRAM

2. AT THEIR MEETING, MINISTERS ENDORSED THE NEED FOR A LONG-TERM DEFENSE PROGRAM TO ASSIST IN THE IMPLEMENTATION OF THE MINISTERIAL GUIDANCE FOR 1977 AND TO ADAPT THE DETERRENT AND DEFENSE POSTURE OF THE ALLIANCE TO THE NEEDS OF THE 1980S. THEY AGREED THAT THIS PROGRAM

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SHOULD CONSIST OF A SERIES OF CAREFULLY SELECTED PRIORITY PROGRAMS EACH OF WHICH SHOULD:

- (A) BE DESIGNED TO REMEDY A SERIOUS DEFICIENCY IN NATO'S DEFENSE CAPABILITIES IDENTIFIED IN THE MINISTERIAL GUIDANCE;
- (B) IDENTIFY THE CONTRIBUTIONS REQUIRED, EITHER NATIONALLY OR MULTILATERALLY, TO REMEDY THE DEFICIENCIES;
- (C) ESTABLISH TIMINGS FOR THE CRITICAL PHASES AND COMPLETION OF THESE CONTRIBUTIONS;
- (D) EXPLOIT ALL OPPORTUNITIES TO ACHIEVE GREATER INTEROPERABILITY AND STANDARDIZATION.

3. MINISTERS AGREED THAT THE LONG-TERM DEFENSE PROGRAM SHOULD BE SUBMITTED FOR THEIR APPROVAL IN THE SPRING OF 1978, AND THAT A PROGRESS REPORT SHOULD BE PREPARED FOR THEIR CONSIDERATION IN DECEMBER, 1977. THEY HAVE ALSO
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AGREED THAT A FULL REPORT ON PROGRESS MADE AND PROGRAMS AGREED UPON SHALL BE LAID BEFORE THE NATO HEADS OF STATE AND GOVERNMENT MEETING IN MAY 1978 IN WASHINGTON.

4. THE WORK INVOLVED IN PREPARING THESE PROGRAMS WILL CUT ACROSS THE NATO COMMITTEE STRUCTURE, INVOLVE CLOSE CO-OPERATION BETWEEN NATO MILITARY AND CIVILIAN AUTHORITIES, REQUIRE CONSULTATION WITH NATIONAL AUTHORITIES AT VARIOUS LEVELS AND THROUGH VARIOUS CHANNELS FROM THE OUTSET, AND IMPOSES A NEED FOR SWIFT PROGRESS. THEY SHOULD BE BASED IN THE AGREED ALLIANCE THREAT EVALUATIONS AND THE NATO STRATEGIC CONCEPT BE EXTENDED AS FAR INTO THE FUTURE AS PRACTICABLE, AND ESTABLISH DESIRABLE NATIONAL AND MULTI-LATERAL CONTRIBUTIONS FOR IMPROVEMENTS. THEY SHOULD, WHERE APPROPRIATE, BUILD ON ON-GOING STUDIES AND PROGRAMS.

5. THE DEFENSE PLANNING COMMITTEE IN PERMANENT SESSION WILL WISH TO RETAIN THE OVERALL RESPONSIBILITY AND SUPERVISION OF THE PREPARATION OF THE PROGRAM, TO RECEIVE REPORTS ON PROGRESS AS APPROPRIATE AND TO SEEK TO RESOLVE MAJOR PROBLEMS WHICH MAY ARISE AND WHICH NEED TO BE REFERRED TO IT.

6. MINISTERS HAVE ENDORSED MY PROPOSAL THAT, UNDER THE CHAIRMANSHIP OF THE DEPUTY SECRETARY GENERAL, THE EXECUTIVE WORKING GROUP (EWG) SHOULD ACT AS THE STEERING COMMITTEE FOR THE PROGRAM, REPORTING TO AND ACTING ON BEHALF OF THE DEFENSE PLANNING COMMITTEE. THE EWG CONSISTS OF REPRESENTATIVES OF NATIONAL AUTHORITIES, OF THE MILITARY COMMITTEE, OF THE MAJOR NATO COMMANDERS, OF THE INTERNATIONAL STAFF AND INTERNATIONAL MILITARY STAFF. ITS CHAIRMAN IS EMPOWERED TO COMMISSION WORK AS NECESSARY THROUGHOUT THE NATO MACHINERY IN CONSULTATION WITH SPECIALIZED COMMITTEES AS APPROPRIATE. I PROPOSE THAT THE DEPUTY SECRETARY GENERAL SHOULD BE ASSISTED IN HIS TASK JOINTLY BY THE ASG FOR DEFENSE PLANNING AND POLICY, THE DIRECTOR
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IMS, THE ASG FOR DEFENSE SUPPORT AND REPRESENTATIVES OF

THE MAJOR NATO COMMANDERS. THE RESPONSIBILITIES OF THIS SUPPORTING TEAM, WHICH I WOULD SEE ACTING IN MANY WAYS AS AN EDITORIAL BOARD, WOULD BE TO GIVE ADVICE ON MATTERS OF TIMING, CONTENT AND FORMAT OF THE INDIVIDUAL PROGRAMS IN ORDER TO ASSIST THE PREPARATION OF THE COMPREHENSIVE REPORT.

7. THE SPECIAL CHARACTER OF THE WORK INVOLVED, AND THE NEED FOR SWIFT MOVEMENT, LEAD ME TO PROPOSE THAT TASK FORCES SHOULD BE ESTABLISHED FOR EACH PROGRAM CONSISTING OF REPRESENTATIVES OF THE MAJOR NATO COMMANDERS, THE INTERNATIONAL STAFF AND THE IMS. THE RESPONSIBILITIES OF THE TASK FORCES WOULD BE:

- (A) TO PREPARE DRAFT PROGRAMS COVERING ALL MILITARY AND NON-MILITARY ASPECTS, INCLUDING AS APPROPRIATE FINANCIAL AND MANPOWER CONSIDERATIONS AND TIME SCHEDULES;
- (B) TO CONSULT NATIONAL AUTHORITIES IN THE PREPARATION OF THE PROGRAMS INCLUDING, IF NECESSARY, VISITS TO CAPITALS AS WELL AS CONTACTS WITH DELEGATIONS, ETC.
- (C) TO LIAISE, AS APPROPRIATE, IN THE PREPARATION OF THE PROGRAMS WITH SPECIALIZED NATO COMMITTEES OPERATING IN THE VARIOUS FIELDS.

8. A DIRECTOR SHOULD, I PROPOSE, BE APPOINTED FOR EACH TASK FORCE FROM AMONG THE PARTICIPANTS AND I HAVE INDICATED AT ANNEX FOR ENDORSEMENT BY THE DPC A PROPOSED ALLOCATION

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OF TASK FORCES. AN INITIAL AND URGENT TASK FOR EACH TASK FORCE DIRECTOR WOULD BE TO PREPARE DETAILED TERMS OF REFERENCE FOR HIS PROGRAM FOR CONSIDERATION AND APPROVAL BY THE EWG BY NOT LATER THAN 15TH JULY, 1977.

9. THE DEPUTY SECRETARY GENERAL SHOULD ESTABLISH THROUGH THE EWG, PROCEDURES FOR PERIODIC MONITORING AND REVIEW OF PROGRAM DEVELOPMENT IN ORDER TO COMPLY WITH THE TIMETABLE LAID DOWN BY MINISTERS. REPORTS OF THE TASK FORCES WILL BE SUBMITTED TO THE EWG WHICH WILL BE RESPONSIBLE FOR PRODUCING A COMPREHENSIVE REPORT, INCORPORATING MILITARY ADVICE, ON THE LONG-TERM DEFENSE PROGRAM FOR SUBMISSION TO THE DPC IN PERMANENT SESSION, FROM WHERE IT WOULD BE REFERRED UPWARDS TO MINISTERS AND THEN TO THE SUMMIT. THE FORMAL VIEWS OF THE MILITARY COMMITTEE ON THE COMPREHENSIVE REPORT WOULD BE REFERRED UPWARDS TO MINISTERS AND THEN TO THE SUMMIT. THE FORMAL VIEWS OF THE MILITARY COMMITTEE ON THE COMPREHENSIVE REPORT WOULD BE EXPRESSED IN THE NORMAL WAY BY THE CHAIRMAN WHEN HE ATTENDS THE DPC IN PERMANENT SESSION AND AT HIGHER LEVELS. BASED
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ON RECOMMENDATIONS AND FINDINGS OF THE INDIVIDUAL PROGRAM GROUPS, THE EWG SHOULD ASSESS THE NEED FOR STRENGTHENED PROGRAMMING AND IMPLEMENTING MACHINERY TO ENSURE THAT AGREED PROGRAMS ARE CARRIED OUT, AND DEVELOP RECOMMENDATIONS AS APPROPRIATE.

10. WITH THE DATES FOR REPORTING IN MIND, I PROPOSE THAT THE EWG SHOULD BE INSTRUCTED TO PRODUCE A PROGRESS REPORT FOR CONSIDERATION BY THE DPC IN PERMANENT SESSION NOT LATER THAN NOVEMBER 18, 1977; AND THAT A DRAFT OF THE LONG-TERM DEFENSE PROGRAM FOR SUBMISSION TO MINISTERS SHOULD BE SUBMITTED TO THE DPC(PS) BY NOT LATER THAN APRIL 18, 1978.

SHORT-TERM MEASURES

11. MINISTERS AGREED THAT, IN ORDER TO ADDRESS URGENTLY CERTAIN CRITICAL DEFICIENCIES IN THE MINISTERIAL GUIDANCE 1977, THAT THERE WAS A NEED SELECTIVELY TO IMPROVE THE ALLIANCE'S CAPABILITIES IN DEFENSE AGAINST ARMOR IN HOLDINGS OF SELECTIVE WAR RESERVE STOCKS AND IN THE READINESS AND RAPID REINFORCEMENT OF ALLIED FORCES. THEY INVITED THE NATO MILITARY AUTHORITIES, IN CONSULTATION WITH NATIONAL AND NATO CIVIL AUTHORITIES, TO FORWARD TO THE DPC IN PERMANENT SESSION WITHIN 30 DAYS THEIR PROPOSALS FOR REALISTIC INTERIM OBJECTIVES, BY NATIONS, CAPABLE OF

BEING MET BY DECEMBER 1978, IN RESPECT OF:

- (A) BRINGING HOLDINGS OF ANTI-ARMOR DEFENSE SYSTEMS UP TO THE NECESSARY LEVEL;
- (B) HOLDINGS OF SELECTIVE WAR RESERVE STOCKS;
- (C) IMPROVEMENT OF CRITICAL DEFICIENCIES IN THE READINESS OF NATO FORCES AND IN ALLIED CAPABILITIES FOR RAPID REINFORCEMENT.

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12. THE PROPOSALS OF THE NATO MILITARY AUTHORITIES, WHICH WILL, I HOPE, AT THAT STAGE ALREADY REFLECT A LARGE MEASURE OF NATIONAL AGREEMENT, SHOULD BE CONSIDERED BY THE DEFENSE PLANNING COMMITTEE AND REFERRED BY IT FOR FURTHER CONSIDERATION IN CAPITALS, WITH A VIEW TO PREPARING THE REPORT REQUIRED BY MINISTERS ON THOSE MEASURES FOR THEIR MEETING IN DECEMBER 1977.

13. THE DEFENSE PLANNING COMMITTEE WILL ALSO WISH TO DRAW TO THE ATTENTION OF THE EWG ANY IMPLICATIONS FOR THE LONG-TERM DEFENSE PROGRAM WHICH MAY EMERGE FROM A FRESH STUDY OF EAST/WEST RELATIONS BEING UNDERTAKEN BY THE NORTH ATLANTIC COUNCIL.

14. I INVITE THE DPC IN PERMANENT SESSION TO CONSIDER THE ABOVE PROPOSALS WITH A VIEW TO THEM BEING DISCUSSED AT A MEETING OF THE DPC WHICH I AM ARRANGING FOR THURSDAY, JUNE 2ND.

ANNEX TO PO/77/...

SELECTED LONG-TERM PRIORITY PROGRAMS

PROGRAM: TASK FORCE DIRECTOR
- APPOINTED BY:

READINESS SACEUR

REINFORCEMENT AND RESERVE CHAIRMAN MILITARY

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MOBILIZATION COMMITTEE

NATO'S MARITIME POSTURE SACLANT
RATIONALIZATION, INCLUDING ASG DEFENSE SUPPORT
INTEROPERABILITY/STANDARDIZATION

AIR DEFENSE SACEUR

COMMUNICATIONS, COMMAND AND SACEUR
CONTROL (C3)

CONSUMER LOGISTICS, INCLUDING ASG DEFENSE SUPPORT
ADEQUATE WAR RESERVE STOCKS

ELECTRONIC WARFARE SACEUR
THEATER NUCLEAR FORCE NUCLEAR PLANNING GROUP
MODERNIZATION

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Sent Date: 27-May-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977NATO04185
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: RR
Errors: N/A
Expiration:
Film Number: n/a
Format: TEL
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t1977057/aaaaafmd.tel
Line Count: 425
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE
Message ID: 7d7f3096-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 8
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 USNATO 4105 (DTG 261128Z MAY 77)
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 06-Oct-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2564002
Secure: OPEN
Status: NATIVE
Subject: NATO DEFENSE PLANNING: LONG-TERM PROGRAM AND SHORT-TERM MEASURES; DRAFT P.O.
TAGS: MPOL, NATO
To: SECSTATE WASHDC WASHDC MULTIPLE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/7d7f3096-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009